YOLO LOCAL AGENCY FORMATION COMMISSION



COMMISSION

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ALTERNATES

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CHRISTINE M. CRAWFORD, AICP Executive Officer

> TERRI TUCK Administrative Specialist/Clerk

> > Mark krummenacker Financial Analyst

> > > COUNSEL ERIC MAY

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To: Chair Woods, and Members of the

Yolo Local Agency Formation Commission

From: Terri Tuck, Administrative Specialist/Clerk

Date: April 20, 2021

Re: Supplemental Material for LAFCo Agenda Item 5 and Item 9

Item 5 – The County's Department of Financial Services did not close the financials for the month of March 2021 until Friday, April 16th, after staff had sent out the agenda packet. The complete staff report and attachments regarding the third quarter financials is attached for your review prior to this Thursdays meeting.

Item 9 – In relation to the staff report to consider the status of broadband services as it relates to LAFCo Shared Services initiatives, Christine asked that I share with you the attached article regarding California Broadband Legislation in Process from the Electronic Frontier Foundation.

YOLO LOCAL AGENCY FORMATION COMMISSION



Consent 5.

LAFCO

Meeting Date: 04/22/2021

Information

SUBJECT

Review and file Fiscal Year 2020/21 Third Quarter Financial Update

RECOMMENDED ACTION

Review and file Fiscal Year 2020/21 Third Quarter Financial Update.

FISCAL IMPACT

None.

REASONS FOR RECOMMENDED ACTION

The intent of the quarterly financial report is to provide the Commission with an update on how LAFCo performed financially in the previous quarter as compared to the adopted budget and to discuss any issues as appropriate. The practice was recommended during a previous audit as an additional safeguard to ensure sound financial management, given the small size of the LAFCo staff. In accordance with LAFCo Administrative Policies and Procedures, the Commission adopts the final budget and is authorized to make adjustments as appropriate.

BACKGROUND

REVENUES

By the end of the third quarter of FY 2020/21 LAFCo had received \$411,829 (82.48%) of its expected revenues of \$499,283. Fund balance has been used to balance most of the remainder of the budget (20%). LAFCo's most significant revenue source comes from local government agency payments. By the close of the third quarter LAFCo had received 100% (\$390,242) of its funds from the agencies. Expected revenue during the third quarter included \$1648.71 (56.70%) received in investment earnings. In addition, LAFCo received payment of \$5,221 for a one-time reimbursement through the County from the federal Coronavirus Aid, Relief, and Economic Security Act (CARES Act) for Covid-related payroll expenses.

In Attachments B and C, Yolo County Department of Financial Services (DFS) recorded an adjustment in the first quarter of \$3,972 to Investment Earnings-Pool to comply with Government Accounting Standard Board (GASB) reporting requirements. However, it is a financial reporting adjustment only and is not considered a spendable revenue for budget purposes. Therefore, the adjustment was not included in the Budget Status Summary. Additionally, please note the income statement (Attachment B) does not match staff's budget summary (Attachment A). This is because each year, LAFCo uses some fund balance to balance its budget. The use of fund balance does not show up as new net income because its already in our fund.

EXPENDITURES

During the first three quarters of FY 2020/21 LAFCo has expended a total of \$312,271 (62.54%) of its annual budgeted costs of \$499,283. LAFCo has expended a total of \$275,527.10 (69.92%) of its Salary and Benefits appropriation of \$394,073. LAFCo expended \$28,644.05 (35.16%) of its Services and Supplies appropriation of \$81,459.

During the first three quarters of FY2020/21 LAFCo expended \$8,100 of its Other Charges account. This account is used to pay other agency fees (including State Board of Equalization filing fees for the Dunnigan Water District boundary change) in processing LAFCo proposals and the fees are reimbursed by the applicant. For each budget it is difficult to anticipate proposal revenue, and in order to be conservative we don't assume any. Consequently, unexpected revenues and expenses reflect the pass through of these actual costs. LAFCo has not used any of its appropriation for contingencies.

BUDGET REPORTS

The Budget Status Summary (Attachment A) is an easy to read summary of the budget. The Income Statement Report (Attachment B) shows the amount expended for the quarter, the year to date amount and budget and the percentage of budget used. The General Ledger Report (Attachment C) shows a running balance of all transactions, including both revenue and expenditure amounts.

Attachments

ATT A-FY2020/21 3rd QTR Budget Status Summary (Supplemental 04.20.21) ATT B-3rd QTR Income Statement (Supplemental 04.20.21)

ATT C-3rd QTR General Ledger (Supplemental 04.20.21)

Form Review

InboxReviewed ByDateChristine CrawfordChristine Crawford04/12/2021 02:29 PMChristine CrawfordChristine Crawford04/19/2021 04:41 PM

Form Started By: Terri Tuck Started On: 04/12/2021 01:44 PM

Final Approval Date: 04/19/2021

Item 5-ATT A

LAFCO BUDGET - 3rd QUARTER BUDGET STATUS SUMMARY

FISCAL YEAR 2020/21

	Account Name	1st	2nd	3rd	4th	Year	FY 20/21	%
Account #		Quarter	Quarter	Quarter	Quarter	to Date	Budget	Budget
REVENUES								
400700	INVESTMENT EARNINGS-POOL	\$0.00	\$1,700.90	\$1,648.71		\$3,349.61	\$ 3,000	111.65%
402010	OTHER GOVT AGENCY-COUNTY	\$195,121.00	\$0.00	\$0.00		\$195,121.00	\$ 195,121	100%
402030	OTHER GOVT AGENCY-WEST SACRAMENTO	\$66,974.00	\$0.00	\$0.00		\$66,974.00	\$ 66,974	100%
402040	OTHER GOVT AGENCY-WOODLAND	\$55,514.00	\$0.00	\$0.00		\$55,514.00	\$ 55,514	100%
402050	OTHER GOVT AGENCY-WINTERS	\$6,021.00	\$0.00	\$0.00		\$6,021.00	\$ 6,021	100%
402060	OTHER GOVT AGENCY-DAVIS	\$66,612.00	\$0.00	\$0.00		\$66,612.00	\$ 66,612	100%
403460	OTH CHRG FR SVC-LAFCO FEES	\$1,500.00	\$11,515.88	\$0.00		\$13,015.88	\$ 4,000	325.40%
404190	OTHER MISC INCOME-CARES CVA REIMBURSEMEN	NT .		\$5,221.19		\$5,221.19		
405999	UNUSED FUND BALANCE FROM PREVIOUS FY						\$ 102,041	
	TOTAL AGENCY COST						\$ 390,242	
	TOTAL OTHER LISTED SOURCES						\$ 109,041	
	TOTAL FINANCING SOURCES	\$ 391,742	\$ 13,217	\$ 6,870	\$ -	\$ 411,829	\$ 499,283	82.48%

LAFCO BUDGET - 3rd QUARTER BUDGET STATUS SUMMARY

FISCAL YEAR 2020/21

LAI CO DOL	BODGET - SIG QUARTER BODGET STATUS SUMMART							
Account #	Account Name	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Year to Date	FY 20/21 Budget	% Budget
SALARIES A	AND BENEFITS							
	REGULAR EMPLOYEES	\$44,887.96	\$59,398.01	\$51,002.61		\$155,288.58	\$221,466	70.12%
	EXTRA HELP	\$3,710.00	\$5,000.00	\$3,560.00		\$12,270.00	\$20,000	61.35%
	RETIREMENT (CALPERS)	\$13,701.48	\$18,130.50	\$15,540.43		\$47,372.41	\$68,353	69.31%
500320	OASDI	\$3,091.42	\$4,086.49	\$3,551.68		\$10,729.59	\$14,573	73.63%
500330	FICA/MEDICARE TAX	\$723.00	\$955.71	\$830.63		\$2,509.34	\$3,837	65.40%
500340	HEALTH INSURANCE (EAP)	\$31.74	\$39.00	\$36.00		\$106.74	\$0	n/a
500350	LIFE INSURANCE	\$0.00	\$0.00	\$0.00		\$0.00	\$72	0.00%
500360	OPEB - RETIREE HEALTH INSURANCE	\$3,580.48	\$4,737.85	\$4,061.03		\$12,379.36	\$19,489	63.52%
500380	UNEMPLOYMENT INSURANCE	\$0.00	\$0.00	\$974.00		\$974.00	\$303	321.45%
500390	WORKERS' COMPENSATION INSURANCE	\$500.00	\$0.00	\$0.00		\$500.00	\$500	100.00%
	OTHER EMPLOYEE BENEFITS	\$9,523.80	\$10,919.34	\$12,953.94		\$33,397.08	\$45,480	73.43%
	TOTAL SALARY & BENEFITS	\$79,749.88	\$103,266.90	\$92,510.32	\$0.00	\$275,527.10	\$ 394,073	69.92%
SERVICES.	AND SUPPLIES	. ,	. ,				,	
	COMMUNICATIONS	\$132.72	\$464.75	\$929.50		\$1,526.97	\$1,859	82.14%
	FOOD	\$0.00	\$0.00	\$0.00		\$0.00		0.00%
	INSURANCE-PUBLIC LIABILITY	\$500.00	\$0.00	\$0.00		\$500.00		100.00%
	MAINTENANCE-EQUIPMENT	\$0.00	\$181.46	\$143.90		\$325.36	\$600	54.23%
	MAINTENANCE-BLDG IMPROVEMENT	\$0.00	\$0.00	\$0.00		\$0.00	\$500	0.00%
501090	MEMBERSHIPS	\$4,161.00	\$1,482.00	\$788.00		\$6,431.00	\$5,000	128.62%
	MISCELLANEOUS EXPENSE	\$0.00	\$0.00	\$0.00		\$0.00		0.00%
501110	OFFICE EXPENSE	\$207.48	\$282.84	\$7.54		\$497.86		39.83%
	OFFICE EXP-POSTAGE	\$53.00	\$48.60	\$25.05		\$126.65		42.22%
501125	IT SERVICES-DPT SYS MAINT (Dept System Maint.)	\$0.00	\$0.00	\$0.00		\$0.00		0.00%
	IT SERVICES-ERP (Enterprise/Resource/Planning)	\$0.00	\$1,680.00	\$840.00		\$2,520.00		75.02%
501127	IT SERVICES-CONNECTIVITY	\$0.00	\$2,364.00	\$1,182.00		\$3,546.00	\$4,729	74.98%
501151	PROF & SPEC SVC-AUDITG & ACCTG	\$0.00	\$0.00	\$0.00		\$0.00	\$5,000	0.00%
501152	PROF & SPEC SVC-INFO TECH SVC	\$693.00	\$787.50	\$1,249.50		\$2,730.00		227.50%
501156	PROF & SPEC SVC-LEGAL SVC	\$0.00	\$1,901.25	\$2,115.75		\$4,017.00	\$7,000	57.39%
	PROF & SPEC SVC-OTHER	\$2,995.00	\$0.00	\$0.00		\$2,995.00	\$15,000	19.97%
501165	PROF & SPEC SVC-OTHER (Shared Services-A/U 6992)	\$0.00	\$0.00	\$0.00		\$0.00	\$10,000	0.00%
	PUBLICATIONS AND LEGAL NOTICES	\$269.64	\$294.07	\$146.00		\$709.71	\$1,000	70.97%
	RENTS AND LEASES - EQUIPMENT	\$72.66	\$2,630.39	\$15.45		\$2,718.50		97.09%
501192	RENTS & LEASES-RECRDS STRGE (Archives)	\$0.00	\$0.00	\$0.00		\$0.00		0.00%
501205	TRAINING	\$0.00	\$0.00	\$0.00		\$0.00	\$5.000	0.00%
501210	MINOR EQUIPMENT (COMPUTERS)	\$0.00	\$0.00	\$0.00		\$0.00	4 - 7	0.00%
501250	TRANSPORTATION AND TRAVEL	\$0.00	\$0.00	\$0.00		\$0.00		0.00%
301230	TOTAL SERVICES & SUPPLIES	\$9,084.50	\$12,116.86	\$7,442.69	\$0.00	\$28,644.05		35.16%
OTHER CHA		ψ3,004.30	Ψ12,110.00	Ψ1,442.03	Ψ0.00	Ψ20,044.03	Ψ 01,439	33.1070
	PAYMENTS TO OTHER GOV INSTITUTIONS	\$0.00	\$8,000.00	\$100.00		\$8,100.00	\$0	n/a
302201	TOTAL OTHER CHARGES	\$0.00 \$ 0.00	\$8,000.00	\$100.00 \$100.00	\$0.00	\$8,100.00	\$0.00	n/a n/a
OTHER EN	ANCING USES	φυ.υυ	φο,υυυ.υυ	φ100.00	ა ს.სს	φο, 100.00	φυ.00	11/8
		#0.00	Ф0.00	#0.00	Φ0.00	ФО ОО	#00.750	0.000/
503300	APPROP FOR CONTINGENCY	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$23,750	0.00%
	TOTAL APPROPRIATIONS	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	, , , , ,	0.00%
	TOTAL EXPENDITURES	\$ 88,834	\$ 123,384	\$ 100,053	5 -	\$ 312,271	\$ 499,282	62.54%

Income Statement

Company 1000 - YOLO COUNTY Income Statement For Period 7 Through 9 Ending March 31, 2021 GL293 Date 04/19/21 Time 08:19 USD Page Item 5-ATT B Fiscal Year 2021 Budget 5

6940-0052-02981 6940522981 6940-LAF-LOCAL AGENCY FORMATIO

	0,10022,01	0, 10 = 111						
7	Description	Period	Period	Pct (Of	Year To Date	Year To Date	Pct Of
Account Nbr	Description	Amount	Budget	Budg	.get	Amount	Budget	Budget
NETELIND / POST	NET FUND BALANCE REVENUES REVENUE FROM USE OF MONEY AND INVESTMENT EARNINGS-POOL GASB 31 FMV - DFS ONLY Total REVENUE FROM USE OF MONE INTERGOVERNMENTAL REVENUES OTHER GOVERNMENTAL AGENCIES OTHR GOVT AGENCY-OTH CO-CITYS OTHR GOVT AGENCY-WEST SAC OTHR GOVT AGCY-WOODLAND OTHR GOVT AGCY-WINTERS OTHR GOVT AGCY-DAVIS TOTAL OTHER GOVERNMENTAL AGENC TOTAL INTERGOVERNMENTAL REVENU CHARGES FOR SERVICES OTH CHRG FR SVC-LAFCO FEE TOTAL CHARGES FOR SERVICES OTHER FINANCING SOURCES TRANSFER IN FRM FD 1421 USE FD BAL AVAIL-BUDGET ONLY TOTAL OTHER FINANCING SOURCES TOTAL REVENUES EXPENDITURES SALARIES AND EMPLOYEE BENEFITS SALARY AND WAGES							
REVENUES	REVENUES							
REVUSEMONEY	REVENUE FROM USE OF MONEY AND							
400700-0000	INVESTMENT EARNINGS-POOL	1,648.71-	0	.00 0	.00	3,349.61-	3,000.00	0- 111.65
400705-0000	GASB 31 FMV - DFS ONLY	0.00	0	.00 0	.00	3,972.00	0.00	0.00
	Total REVENUE FROM USE OF MONE	1,648.71-	0	.00 0	.00	622.39	3,000.00	0- 20.75-
INTGOVREVENU	INTERGOVERNMENTAL REVENUES							
OTHRGOVAGNCY	OTHER GOVERNMENTAL AGENCIES							
402010-0001	OTHR GOVT AGENCY-OTH CO-CITYS	0.00	0	.00 0	.00	195,121.00-	195,120.00	0- 100.00
402030-0001	OTHR GOVT AGENCY-WEST SAC	0.00	0	.00 0.	.00	66,974.00-	66,974.00	0- 100.00
402040-0001	OTHR GOVT AGCY-WOODLAND	0.00	0	.00 0.	.00	55,514.00-	55,514.00	0- 100.00
402050-0001	OTHR GOVT AGCY-WINTERS	0.00	0	.00 0	.00	6,021.00-	6,021.00	J- 100.00
402060-0001	OTHR GOVT AGCY-DAVIS	0.00	0	.00 0	.00	66,612.00-	66,612.00	J- 100.00
	TOTAL OTHER GOVERNMENTAL AGENC	0.00	0	.00 0	.00	390,242.00-	390,241.00	J- 100.00
CHC EOD CIICC	CUADORO ROD CRRITTORO	0.00	U	.00	.00	390,242.00-	390,241.00	J- 100.00
403460-0000	CHARGES FOR SERVICES	0.00	0	00 0	0.0	12 015 00_	4 000 00	1_ 225 40
403400-0000	Total CHARGES FOR SERVICES	0.00	0		00	13,013.00-	4 000.00	0- 325.40 0- 325.40
OTHREINANSRO	OTHER FINANCING SOURCES	0.00	U	.00	.00	13,013.00	4,000.00	323.40
405100-1421	TRANSFER IN FRM FD 1421	5.221.19-	0	.00 0	. 0.0	5.221.19-	0.00	0.00
405999-0000	USE FD BAL AVAIL-BUDGET ONLY	0.00	Ö	.00 0	.00	0.00	102,041.00	0.00
	Total OTHER FINANCING SOURCES	5,221.19-	0	.00 0	.00	5,221.19-	102,041.00	0- 5.12
	Total REVENUES	6,869.90-	0	.00 0	.00	407,856.68-	499,282.00	0- 81.69
EXPENDITURES	EXPENDITURES							
SALARY&BEN	SALARIES AND EMPLOYEE BENEFITS							
SALARY&WAGES	SALARY AND WAGES							
500100-0000	REGULAR EMPLOYEES	51,002.61	0	.00 0.	.00	155,288.58	221,466.00 20,000.00 241,466.00	70.12
500110-0000	EXTRA HELP	3,560.00	0	.00 0.	.00	12,270.00	20,000.00	0 61.35
	TOTAL SALARY AND WAGES	54,562.61	0	.00 0	.00	167,558.58	241,466.00	69.39
EMPBENEFITS	EMPLOYEE BENEFITS	15 540 42	0	00 0	0.0	47 272 41	68,353.00 14,573.00 3,837.00 72.00 19,489.00 303.00 500.00 45,480.00 152,607.00 394,073.00	0 (0 21
200310-0000	CACDI CACDI	15,540.43	0	.00 0	.00	4/,3/2.41	08,353.00 14 E72 00	J 69.31
500320-0000	EIGY (WEDIGYDE	3,331.00	0		.00	2 500 34	2 927 00) /3.03) 65 /0
500330-0000	HFALTH INCIDANCE	36.03	0		00	106 74	3,837.00	00.40
500310 0000	LIFE INSURANCE	0.00	0	00 0	00	0.00	72 00	0.00
500350 0000	OPER - RETIREE HEALTH INSURANC	4.061.03	0	.00 0	.00	12.379.36	19.489.00	63.52
500380-0000	UNEMPLOYMENT INSURANCE	974.00	Ö	.00 0	.00	974.00	303.00	321.45
500390-0000	WORKERS' COMP INSURANCE	0.00	0	.00 0	.00	500.00	500.00	100.00
500400-0000	OTHER EMPLOYEE BENEFITS	12,953.94	0	.00 0	.00	33,397.08	45,480.00	73.43
	Total EMPLOYEE BENEFITS	37,947.71	0	.00 0	.00	107,968.52	152,607.00	70.75
	Total SALARIES AND EMPLOYEE BE	92,510.32	0	.00 0	.00	275,527.10	394,073.00	0 69.92
SERVSUPPLIES	SERVICES AND SUPPLIES							
501020-0000	COMMUNICATIONS	929.50	0	.00 0.	.00	1,526.97	1,859.00	82.14
501030-0000	FOOD	0.00	0	.00 0	.00	0.00	400.00	0.00
501051-0000	INSURANCE-PUBLIC LIABILITY	0.00	0	.00 0	.00	500.00	500.00	100.00
501070-0000	MAINTENANCE - EQUIPMENT	143.90	0	.00 0	.00	325.36	600.00	54.23
501000 0000	MAINTENANCE-BLDG IMPROVEMENT	0.00	0	.00 0	.00	0.00	500.00	J 0.00
201030-0000	SALARIES AND EMPLOYEE BENEFITS SALARY AND WAGES REGULAR EMPLOYEES EXTRA HELP Total SALARY AND WAGES EMPLOYEE BENEFITS RETIREMENT OASDI FICA/MEDICARE HEALTH INSURANCE LIFE INSURANCE OPEB - RETIREE HEALTH INSURANC UNEMPLOYMENT INSURANCE WORKERS' COMP INSURANCE OTHER EMPLOYEE BENEFITS Total EMPLOYEE BENEFITS Total SALARIES AND EMPLOYEE BE SERVICES AND SUPPLIES COMMUNICATIONS FOOD INSURANCE-PUBLIC LIABILITY MAINTENANCE-BLDG IMPROVEMENT MEMBERSHIPS	788.00	Ü	. 00 0	.00	0,431.00	1,859.00 400.00 500.00 600.00 500.00 5,000.00	J 140.04

Income Statement

Company 1000 - YOLO COUNTY Income Statement For Period 7 Through 9 Ending March 31, 2021 GL293 Date 04/19/21 Time 08:19 USD Page Fiscal Year 2021 Budget 5

6940-0052-02981 6940522981 6940-LAF-LOCAL AGENCY FORMATIO

Account Nbr	Description	Period Amount	Period Budget		Year To Date Amount	_	Pct Of Budget
501100-0000 501110-0000	MISCELLANEOUS EXPENSE OFFICE EXPENSE OFFICE EXP-POSTAGE	0.00 7.54	0.0	0.00		250.00 1,250.00	0.00 39.83
501111-0000 501125-0000 501126-0000	OFFICE EXP-POSTAGE IT SERVICE-DPT SYS MAINT IT SERVICE-ERP	25.05 0.00 840.00	0.0 0.0 0.0	0.00	126.65 0.00 2,520.00	300.00 2,000.00 3,359.00	42.22 0.00 75.02
501127-0000 501151-0000 501152-0000	IT SERVICE-CONNECTIVITY PROF & SPEC SVC-AUDITG & ACCTG PROF & SPEC SVC-INFO TECH SVC	1,182.00 0.00 1,249.50	0.0 0.0 0.0	0.00	3,546.00 0.00 2,730.00	4,729.00 5,000.00 1,200.00	74.98 0.00 227.50
501156-0000 501165-0000 501180-0000	PROF & SPEC SVC-LEGAL SVC	2,115.75 0.00	0.0 0.0 0.0	0.00 0.00	4,017.00	7,000.00 25,000.00 1,000.00	57.39 11.98 70.97
501190-0000 501192-0000 501205-0000	RENTS AND LEASES - EQUIPMENT RENTS & LEASES-RECRDS STORAGE	15.45 0.00	0.0 0.0 0.0	0.00 0.00	2,718.50	2,800.00 1,112.00 5,000.00	97.09 0.00
501210-0000 501250-0000	TRAINING MINOR EQUIPMENT TRANSPORTATION AND TRAVEL Total SERVICES AND SUPPLIES	0.00 0.00 0.00 7,442.69	0.0 0.0 0.0	0.00 0.00	0.00	5,600.00 7,000.00	0.00 0.00 35.16
OTHERCHARGES 502201-0000	OTHER CHARGES PAYMENTS TO OTH GOV INSTITUTIO	100.00	0.0	0.00	8,100.00	0.00	0.00
CONTINGENCY 503300-0000	Total OTHER CHARGES APPROPRIATION FOR CONTINGENCIE APPROPRIATION FOR CONTINGENCY	0.00	0.0	0.00	8,100.00	0.00 23,750.00	
	Total APPROPRIATION FOR CONTIN Total EXPENDITURES Total NET FUND BALANCE	0.00 100,053.01 93,183.11	0.0 0.0 0.0	0.00	0.00 312,271.15 95,585.53-	23,750.00 499,282.00 0.00	0.00 62.54 0.00

GL290 Date 04/19 Time 07:59		Com RUN	pany 1000 - NING BAL TR. Period 07	YOLO COUN ANS - F - 09 Endi	NTY RUNNING ing Mar	BALANCE TRAN ch 31, 2021	USD IS REPORT	Sort Type	Variable Amounts	C Page 1 Le Level, Account and Activity
Accounting Unit	694052298169	991 LOCAL AGEN	CY FORMATIO	N COMM	Resp		Level	6940-0052-0	2981-6991	L
Posting Sy Pd Jo	ournal/Seq	Inco Transactio	n Desc	Activity		Catg 	Debit		Credit	Balance
Account 400 01/01/21 GL 07 N 01/01/21 GL 07 N 01/01/21 GL 07 N 01/01/21 GL 07 N	604-00	1000 Q2 FY20-21 1000 Q2 FY20-21 1000 Q2 FY20-21	INT APPOR	L				Begin Bala 1	nce ,824.09 10.12	
400	0700-0000 	INVESTMENT E						End Balanc		3,349.61-
Account 400 400	0705-0000	GASB 31 FMV GASB 31 FMV	- DFS ONLY - DFS ONLY					Begin Bala End Balanc	nce e 	3,972.00 3,972.00
		OTHR GOVT AG	ENCY-OTH CO ENCY-OTH CO	-CITYS -CITYS				Begin Bala End Balanc	nce e	195,121.00- 195,121.00-
Account 402		OTHR GOVT AG	ENCY-WEST S. ENCY-WEST S.	AC AC				Begin Bala End Balanc	nce e	66,974.00- 66,974.00-
	2040-0001 2040-0001	OTHR GOVT AG OTHR GOVT AG	CY-WOODLAND					Begin Bala End Balanc	nce e	55,514.00- 55,514.00-
Account 402	2050-0001	OTHR GOVT AG	CY-WINTERS CY-WINTERS					Begin Bala End Balanc	nce e	6,021.00- 6,021.00-
		OTHR GOVT AG OTHR GOVT AG	CY-DAVIS CY-DAVIS					Begin Bala End Balanc	nce e	66,612.00- 66,612.00-
Account 403	3460-0000 3460-0000	OTH CHRG FR OTH CHRG FR	SVC-LAFCO F SVC-LAFCO F	EE EE				Begin Bala End Balanc	nce e	13,015.88- 13,015.88-
	5100-1421	TRANSFER IN 1000 CARES CVA	FRM FD 1421					Begin Bala 5 5	nce ,221.19 ,221.19	0.00 5,221.19-
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GL290 Date 04/19/21 Company 1000 - YOLO COUNTY USD Page 2
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Company 1000 - YOLO COUNTY

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General Ledger Report

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MARCH 15, 2021

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Sacramento Might be Undergoing a Broadband Policy Reboot

When it comes to broadband policy, much of the attention on California understandably has been focused on its legal win on S.B. 822, <u>its landmark net neutrality law</u>. That court case is likely to head to the 9th Circuit next, and we are optimistic that the state will prevail. But while that law continues its journey through the courts, there are nearly a dozen bills covering broadband policy in California—many proposing massive, positive changes to reinvent how broadband access is delivered to people, and to achieve 100% access with an emphasis on fiber to the home.

This blitzkrieg of legislative activity is understandable. California's broadband market is undergoing a systemic crisis and market failures. More than 2 million rural Californians are <u>trapped with Frontier Communications</u>' bankrupt lines. More than 1 million California students lack sufficient broadband access during this pandemic, causing a public education crisis that dwarfs most other states—forcing little kids to do their homework in <u>fibered-up fast-food joint parking lots</u>. And low-income Californians are <u>systemically</u> being skipped by incumbent fiber deployments, likely in violation of the state's video franchise law banning socioeconomic discrimination.

Three Laws Seek to Make Massive Investments in the Public Broadband Model

Senator Lena Gonzalez, the original author of EFF's sponsored S.B. 1130, has introduced the next iteration of that effort with S.B. 4. We go into more detail about the legislation here. But, in short, the bill would affirmatively embrace the small local government/non-profit model of broadband by creating a state-backed bond financing program that would enable them to take 30- to 40-year,

long-term, low-interest loans to finance fiber. The legislation also makes more modest adjustments to the California Advanced Service Fund grant program, with a handful of concessions agreed to after discussions over a previous version of this bill. But, in concert with the bond program, these changes would still yield a powerful formula for ending the digital divide.

Companion legislation in the Assembly led by Assemblymember Aguiar–Curry (A.B. 14) has also been introduced and indicates a merger of support from both California's Senate and Assembly on the path forward. This is welcome news, and EFF intends to support both bills as they are brought together. Local governments, particularly in rural California, are eager to take matters into their own hands, having seen the successes of other local governments in states such as Utah. There, 11 local governments banded together to build open access fiber infrastructure to enable local private competition and multi-gigabit services.

Last on the docket is A.B. 34, authored by Assemblymembers Muratsuchi, Garcia, and Santiago. It would add a multi-billion dollar bond initiative to the ballot in November, for voters to decide if the state should empower local communities to build their own solutions. The details of the legislation are still being worked out. But, if it is designed correctly to enable communities well situated to take on multi-decade economic development plans to provision fiber, EFF will support it and let our California members know.

In this session, S.B. 4 and A.B. 14 should be considered the means to enable smaller local government fiber. A.B. 34 will be well-situated to address problems for major cities such as Los Angeles, where systemic digital redlining against low income users is occurring today.

California's broadband market is undergoing a systemic crisis and market failures.

Legislation to Empower Local Communities to Hold Private Providers Directly Accountable

In addition to legislation about investment, there is also a proposal to revamp the oversight of broadband infrastructure. Understanding why that's important takes a bit of a dive into fiber history—so buckle in.

Sixteen years ago, Verizon and AT&T attempted to eliminate the process of local negotiation with local governments to deploy broadband, called franchises. The companies claimed that they intended to deploy fiber to the home, but that the old rules got in the way. For decades prior, local communities oversaw broadband deployment, and would drive hard bargains with ISPs—who wished to cherrypick who they served. The big telecoms went to Congress to try to get federal law to override all local franchising, under a bill called the Communications, Opportunity, Promotion and Enhancement Act of 2005. It passed the House of Representatives but failed when a bipartisan majority in the Senate led by former Senators Olympia Snowe (R-ME) and Byron Dorgan (D-ND) blocked its passage for lacking strong enough net neutrality provisions.

Having failed to eliminate local franchising at the federal level, companies went with a 50-state strategy. Just one short year later in 2006, California obliged the big telecoms by eliminating local franchising power and consolidating it at the state level with its California Public Utilities Commission. Did Californians reap the benefits of fiber to the home throughout the state in exchange for this massive gift? Obviously not. Meanwhile, states like New York that kept local franchise authority are seeing the benefits in their large cities. New York City, for example, recently settled its lawsuit with Verizon in exchange for 500,000 new fiber to the home connections to its low income population. Los Angeles, San Francisco, Oakland and other densely populated urban centers in California would have similar leverage if authority was restored to them.

That brings in <u>S.B. 28</u>, Senator Caballero's legislative proposal to give ISPs one last opportunity to demonstrate that a statewide franchise approach is the best route forward. Simply put, the bill would audit ISPs compliance with their obligations under the current licenses granted by the state. If they are found to have failed to deliver services as promised to the state in exchange for this regulatory benefit, the state-wide franchise would end, and we would revert back to local franchise authority as New York has now. EFF believes some ISPs are already in violation of their statewide franchise today by opting to deliver fiber to the home to only their high income customers, and have asked <u>both the FCC and states to remedy this problem</u>. State law already forbids discrimination based on socioeconomic status for broadband, but the state has not begun the process of investigating and taking enforcement actions. S.B. 28 could be the means of creating that much needed auditing process.

Other Bills in the Works

EFF has found several other bills that have been introduced in Sacramento that pertain to broadband, but many are lacking details at time of publishing; it is still

early in the legislative session. EFF is looking into several of these, though we may not be involved in all of them. But for those interested, here is a list of other bills that have been introduced and a short summary of each:

A.B. 1176 (Garcia/Santiago) – California Connect Fund – The bill would create a program to subsidize the cost of broadband for eligible users like existing Lifeline programs and the Emergency Benefit program that Congress authorized in 2020. Important issues that the CPUC and the FCC should tackle if we subsidize broadband bills include the rising costs of slow legacy infrastructure and the lowering costs of fiber-to-the-home networks. The difference between the two, in terms of quality and cost, are growing substantially. Cable systems offer "Internet essential" programs delivering 50/5 mbps at \$10 a month, while municipal fiber is delivering 100/100 mbps at \$3 subsidy costs. Notably, the authors of this bill are also the proponents of creating a bond initiative program for public and non-profit broadband, and the two efforts would yield some powerful synergies where cheap (and even free) fast Internet will be a reality.

<u>S.B. 378</u> – (Gonzalez) – The bill would improve permitting processes for "microtrenching" fiber. Currently the issue in California is that each local jurisdiction has a different approach to approving new types of trenching—the process of digging and laying wires in public rights of way—that don't go through the traditional route of laying wires. Whether it's due to a lack of existing space or some other legacy barrier to accessing the existing rights of way to deploy, there is a lot of merit behind creating a uniform process for construction of fiber networks. Predominantly this will affect urban markets that are crowded and should provide a boost to private competition of broadband access. EFF is supportive of this effort and included it in <u>our findings to Governor Newsom</u> more than a year ago as an issue worth addressing in policy.

A.B. 1349 (Mathis) – The bill would authorize churches to be eligible as applicants to the California Advanced Services Fund.

A.B. 1425 (Gipson) – The bill would create a Broadband Public Housing Account to enable the CPUC to spend upwards of \$25 million on grants to public housing units. This program recently expired and would require legislation to restore. One policy change the legislature should consider is how the wires are owned in public housing units. It is probably ideal for these buildings to have open-access fiber networks owned by the housing authority rather than to issue grants to subsidize the construction of a monopoly line onto these properties. This would help ensure any public or private ISP can connect and offer services to these residents at lower costs.

<u>S.B. 732</u> (Bates) – The bill would require the Department of Education to create a program that would allow schools to issue no-cash vouchers to eligible households to assist with distance learning challenges stemming from COVID-19. The bill would also create a multi-billion dollar Rural Broadband Infrastructure Fund through an appropriation from the State Treasury to finance 100/100 mbps services to rural areas. At 100 symmetrical speeds, this program would effectively finance fiber-to-the-home infrastructure as well as fiber to short range wireless towers. This is similar to the way S.B. 1130, a bill EFF sponsored last year, originally approached this problem before it was amended. That is the right policy focus for government spending on infrastructure where each dollar by the tax payer is spent on long term future proofed wires.

<u>S.B.</u> 743 (Bradford) – This legislation would require the Department of Housing and Community Development to establish a grant program for digital inclusion, namely helping with adoption and digital literacy efforts at public housing.

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